

ETHICAL CONSIDERATIONS THAT ARISE IN LONG TERM CARE PART 1 – CULLEN ACT

Ahsan A. Jafry, Esq Burns White LLC aajafry@burnswhite.com





CHARLES CULLEN

- Most Prolific Serial Killer in American History
- Confessed to killing 40 patients during 16 year nursing career but real number could be in the hundreds
- Worked in several hospitals and nursing homes in NJ and PA during his 16 year career
- Started in 1988 when working for St. Barnabas and finally caught in 2003 at St. Peters Medical Center





AFTERMATH OF CHARLES CULLEN CASE

How was he able to get away with this?

- Former employers were suspicious of his actions
- Lack of requirements to report on suspicious behavior by medical workers
- Inadequate legal protection for employers

Legislative Reaction to the Cullen Case

- Pennsylvania, New Jersey, and 35 other states adopted new laws:
- encourage former employers to give honest appraisals
- Gives former employers immunity when they provide information



HEALTH CARE PROFESSIONAL RESPONSIBILITY AND REPORTING ENHANCEMENT ACT ("THE CULLEN ACT")

Applies when as a result of a health care professional's "impairment, incompetency, or professional misconduct relates adversely to patient care or safety":

- Full or partial privileges revoked, suspended, or reduced
- Removed from list of eligible employees
- Discharged from staff
- Contract terminated
- Conditions or limitations on clinical privileges
- Voluntary resigns from staff while under investigation
- Voluntarily relinquishes partial privilege or authorization to perform a specific procedure
- Granted a leave of absence for reasons relating to drug, or alcohol use
- Party to a Medical Malpractice liability suit



HEALTH CARE PROFESSIONAL RESPONSIBILITY AND REPORTING ENHANCEMENT ACT ("THE CULLEN LAW")

Reporting Obligations:

- Required to notify the N.J. Division of Consumer Affairs in writing when aware of the employees actions in 7 days.
- A copy of the notification is also given to the health care professional under investigation
- Maintain all records relating to the incident for 7 years
- Upon inquiry from another health care facility must provide for the next 7 years:
 - 1. a copy of the notification form and any supporting documentation and
 - 2. Information about job performance as it relates to patient care and reason for employee's separation





ATTORNEYS AT LAW

HEALTH CARE FACILITY INQUIRY REGARDING HEALTH CARE PROFESSIONAL

SECTION I - INQUIRY (TO BE COMP	LETED BY INQUIRING HE	ALTH CARE FACILITY	
INQUIRING HEALTH CARE FACILITY			
Name of Inquiring Health Care Facility		Date of Inquiry	
Address of Inquiring Health Care Facility		3	
Name and Title of Contact Person		Phone	
Email Address		Fax Number	
Certification pursuant to N.J.A.C. 13:45E-6.1(a): I certify that the Health Care Facility has authorized me to a health care professional for (check all that apply):			
☐ Employment ☐ Granting Privileges ☐	Continuing Employment	Continuing Privileges	
Signature		Date	
HEALTH CARE FACILITY TO RECEIVE THIS INQUIRY		1	
Name of Health Care Facility			
Address of Health Care Facility			
Name and Title of Contact Person (if known)		Phone	
Email Address		Fax Number	
HEALTH CARE PROFESSIONAL ABOUT WHOM INQUIR	Y IS BEING MADE		
Name of Health Care Professional			
Maiden or Other Name(s) Used			
Predential of Professional		Professional License/Certification Number	
SECTION II – RESPONSE (TO BE COMPLETED B	Y HEALTH CARE FACILIT	Y RESPONDING TO THIS INQUIRY)	
ate Inquiry Received Date Response Set			
Name of Health Care Professional	27		
Title(s) of Positions Held by Health Care Professional			
Dates the Health Care Professional was Employed by Responding Facility		Is the Health Care Professional's employment ongoing with the Health Care Facility responding to this request?	
From: To:	Yes [
Dates the Health Care Professional held Privileges at Respo Facility		e Professional continue to hold privileges Facility responding to this request?	
From: To:	Yes 1		

HEALTH CARE FACILITY INQUIRY REGARDING HEALTH CARE PROFESSIONAL (Continued)

If the health care professional no longer is employed by, and/or no lon the reason for the separation of the health care professional from em			
privileges at the responding health care facility (attach additional sheet			1.0
During the seven years preceding the date of this inquiry, have you su	abmitted any repor	t about this health car	e professional to (check
all that apply):			
the Clearinghouse Coordinator within the Division pursuant to N		2b?	
the Medical Practitioner Review Panel pursuant to N.J.S.A. 26:2	2H-12.2a? and/or		
any Board? (state Name of Board):	-		
If you submitted a report to any of the entities above, please indicate the	he status of the Re	eport:	
☐ Clearinghouse Coordinator: ☐ Accepted	□ Rejected	Pending	
☐ Medical Practitioner Review Panel: ☐ Accepted	☐ Rejected	Pending	
Board: Accepted	Rejected	Pending	
If report is either "accepted" by or "pending" before any of the abov submitted to these entities when returning this form to the inquiring fac		of reports and any su	pporting documentation
If report was "rejected," do not attach copies.			
Did the health care professional receive a written performance evaluat	tion from the respo	nding facility?	
Yes No (If "No," proceed to Section III.)			
If "Yes,"			
a. was the evaluation signed by the evaluator?		Yes	□ No
b. was the evaluation shared with the employee?		Yes	☐ No
c. did the health care professional have the opportunity to respond	d to the evaluation	? Yes	□ No
If the answer to any of the questions above is "No," proceed to Section	ı III.		
If the answers to all questions above are "Yes," then, taking into evaluation, if any, provide information about the health care profes instructions. Attach additional sheets if necessary.]			
☐ Yes ☐ No	(5)	- 15.	
Yes No Is the health care professional eligible for reinstatement of privileges at	(5)	- 15.	
Yes No	(5)	- 15.	
Yes No Is the health care professional eligible for reinstatement of privileges at	t the responding h	- 15.	
Yes No Is the health care professional eligible for reinstatement of privileges at Yes No	t the responding h GNATURE d made in good fa in bad faith, and/e	ealth care facility?	bject to punishment
Yes	t the responding h GNATURE d made in good fa in bad faith, and/e	ealth care facility?	bject to punishment
Is the health care professional eligible for reinstatement of privileges at Yes No SECTION III - SIC I certify that the foregoing statements made by me are truthful and any of the foregoing statements made by me are untruthful made and the responding health care facility is subject to penalties pursu	t the responding h GNATURE d made in good fa in bad faith, and/e lant to N.J.S.A. 26	ealth care facility?	bject to punishment





ETHICAL CONSIDERATION No. 1

When is it Appropriate to Report?

- Ethical obligation not to over-report because reporting places an albatross around the career of a nurse
- Reporting obligation does not apply to "personal conduct, such as tardiness, insubordination, or other similar behavior which does not relate to patient care or safety"







ETHICAL CONSIDERATION No. 2

What information should be provided?

- Documentation includes incident report and investigation of the event, records pertaining to disciplinary proceedings
- Job performance documentation can only be used if: (1) the evaluation is signed by the evaluator and shared with employees and (2) the employee has had the opportunity to respond and(3) the employee's response, if any, has been taken into consideration
- Confidentiality of substance abuse and mental health have to be maintained under Federal Law 42 U.S.C.A. § 290dd-2



ETHICAL CONSIDERATION No. 3

How to maintain Civil Liability Immunity?

- Immunity applies as long as your actions are done in good faith
- Make sure that all internal policies and procedures pertaining to disciplinary proceedings are followed
- Be mindful of potential allegations that the employee was scapegoated or that the discipline was retaliatory or improper
- Maintain consistency in the types of incidents that you report







ETHICAL CONSIDERATION No. 4

Problems with The Cullen Act

- Timeframe for reporting Creates potential for a rush to judgment
- Reporting obligations apply regardless of the outcome of the investigation (i.e. even if there is no findings employers must continue to report about the incident for 7 years)
- Backlog of reporting creates significant delays in investigations
- The Law does not provide clear guidelines as to what should be reported
 - A task force set up to develop guidelines after the law was enacted in 2005 was not able to come up with a consensus
 - Employers are using their own discretion in determining what should be reported





ETHICAL CONSIDERATION No. 5

Is the Cullen Act Necessary

A Michigan Study performed after the Cullen case found these statistics:

- Of the more than 5,500 certified nurse's aides (CNAs) studied, 9
 percent had a total of 836 outstanding criminal warrants, and 3
 percent, or 170, had past criminal convictions.
- 25 percent of residential care facility employees committing crimes against residents since 2002 had past criminal convictions.

Difficult to get accurate and complete information

- Criminal records are generally maintained by name only within each state's county court system
- This makes it difficult to get information for an employee crossing state lines
- Places immense strain on HR departments